December 13, 2019

Joseph Yonce
Mountain Plains Regional Office
1244 Speer Blvd Suite 903
Denver, CO 80204-3581

1. State agency submitting waiver request and responsible State agency staff contact information:

   Kansas State Department of Education
   Cheryl Johnson, Director
   900 SW Jackson, Suite 251
   Topeka, Kansas 66612
   csjohnson@ksde.org

2. Region: Mountain Plains

3. Eligible service providers participating in waiver and affirmation that they are in good standing:

   Statewide waiver request for all participating SFSP sponsor organizations.

4. Description of the challenge the State agency is seeking to solve, the goal of the waiver to improve services under the Program, and the expected outcomes if the waiver is granted. [Section 12(l)(2)(A)(iii) and 12(l)(2)(A)(iv) of the NSLA]:

   The State agency is seeking to request a statewide waiver for the SFSP flexibility that was rescinded by FNS on October 11, 2018 as part of SFSP 01-2019. The flexibility is included within SFSP 06-2017, Meal Service Requirements in the Summer Meal Programs, with Questions and Answers-Revised, December 5, 2016.

   The flexibility allows for the continuation of the extension of Offer Versus Serve (OVS) to non-school food authority sponsors as originally published in SFSP 11-2011, Waiver of Meal time Requirements and Unitized Meal Requirements in the Summer Food Service Program, October 21, 2011. The statutory and regulatory provisions authorize the OVS option for school food authority sponsors under Section 13(f)(6) of the NSLA, 42 USC 1761(f)(6), and 7 CFR 225.16(f)(1)(ii). While OVS has been shown to minimize food waste and help sponsors contain costs, statutory and regulatory provisions limit the use of OVS to school food authority sponsors.

"Kansas leads the world in the success of each student."
This FNS flexibility has benefitted Kansas SFSP sponsors by helping them efficiently operate the SFSP in a more cost effective manner by decreasing over production and reducing food waste.

Rescinding this flexibility will place undue burden on both the State agency and the SFSP sponsoring organization. By allowing the flexibility, Sponsors are able to operate more cost efficient programs, reduce food waste and improve meal satisfaction which increases participation.

5. **Specific Program requirements to be waived (include regulatory citations).**

   **[Section 12(l)(2)(A)(i) of the NSLA]:**

   We are requesting a waiver to extend Offer Versus Serve to non-school food authority sponsors and to allow OVS with use of both the NSLP and SFSP meal patterns.

   
   *Section 13(f)(7) of the NSLA OFFER VERSUS SERVE.—A school food authority participating as a service institution may permit a child to refuse one or more items of a meal that the child does not intend to consume, under rules that the school uses for school meals programs. A refusal of an offered food item shall not affect the amount of payments made under this section to a school for the meal.*

   
   *42 USC 1761(f)(7) OFFER VERSUS SERVE.—A school food authority participating as a service institution may permit a child to refuse one or more items of a meal that the child does not intend to consume, under rules that the school uses for school meals programs. A refusal of an offered food item shall not affect the amount of payments made under this section to a school for the meal.*

   
   *7 CFR 225.16(f)(1)(ii) Offer versus serve. School food authorities that are Program sponsors may permit a child to refuse one or more items that the child does not intend to eat. The school food authority must apply this “offer versus serve” option under the rules followed for the National School Lunch Program, as described in part 210 of this chapter. The reimbursements to school food authorities for Program meals served under the “offer versus serve” must not be reduced because children choose not to take all components of the meals that are offered.*

6. **Detailed description of alternative procedures and anticipated impact on Program operations, including technology, State systems, and monitoring:**

   All SFSP sites, regardless of location or type of sponsorship, may utilize OVS. Use of OVS will be extended to non-school sponsors. All non-school sponsors electing to use OVS and schools participating in SFSP and electing to follow the SFSP meal pattern will be required to follow the SFSP OVS requirements as outlined in SFSP 06-2017. Sponsors must indicate their intention to utilize OVS on the site application. School sponsors that elect to use the NSLP or SBP patterns and SFAs operating SSO will be required to follow the OVS requirements of NSLP and SBP.
7. Description of any steps the State has taken to address regulatory barriers at the State level. [Section 12(l)(2)(A)(ii) of the NSLA]:

Previously, the State agency has not had to address any regulatory barriers as these flexibilities were in place.

8. Anticipated challenges State or eligible service providers may face with the waiver implementation:

The State agency does not anticipate that these waivers will present any challenges to the agency or SFSP sponsor organizations as these flexibilities have already been implemented and in place. Implementation of this waiver will decrease the challenges faced by SFSP sponsor organizations.

The challenges that the State Agency and SFSP sponsor organizations may face if the waiver is NOT approved include:

- Increased costs to State agency to update software systems to bring into compliance with regulation changes, including application and compliance modules
- Increased burden to State agency to update training materials, re-train SFSP sponsors, and monitor compliance regarding rescinded flexibility
- Increased food costs and food waste for SFSP sponsors not allowed to implement OVS
- Decreased child satisfaction with tray selection requirements with potentially decreased participation at site

9. Description of how the waiver will not increase the overall cost of the Program to the Federal Government. If there are anticipated increases, confirm that the costs will be paid from non-Federal funds. [Section 12(l)(1)(A)(iii) of the NSLA]:

The State agency does not anticipate that this waiver will increase the overall cost of the Program to the Federal Government. This waiver will continue to assist the SFSP sponsors and the State agency streamline and control costs to the Summer Food Service Program.

10. Anticipated waiver implementation date and time period:

To be effective with the start of the 2020 SFSP and approved for a period of one year - May 1, 2020 to April 30, 2021.

11. Proposed monitoring and review procedures:

The State agency will continue to follow their standard SFSP review procedures. Sponsors found to have noncompliance issues as related to this waiver will work with the State agency on an individualized corrective action plan and will have follow-up reviews scheduled as needed.

12. Proposed reporting requirements (include type of data and due date(s) to FNS):

The State agency will report to FNS any compliance issues noted with this flexibility during application approvals and reviews by December 31, 2020.

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13. Link to or a copy of the public notice informing the public about the proposed waiver [Section 12(l)(1)(A)(ii) of the NSLA]:

The public notice is located at www.kn-eat.org, Summer Food Service Program, What’s New.

14. Signature and title of requesting official:

Cheryl Johnson, MS, RD, LD
Title: Director, Child Nutrition & Wellness, KSDE
Requesting official’s email address for transmission of response: csjohnson@ksde.org

TO BE COMPLETED BY FNS REGIONAL OFFICE:

FNS Regional Offices are requested to ensure the questions have been adequately addressed by the State agency and formulate an opinion and justification for a response to the waiver request based on their knowledge, experience and work with the State.

Date request was received at Regional Office:

☐ Check this box to confirm that the State agency has provided public notice in accordance with Section 12(l)(1)(A)(ii) of the NSLA

Regional Office Analysis and Recommendations: